



Decision-making: the link between reference pricing and procurement

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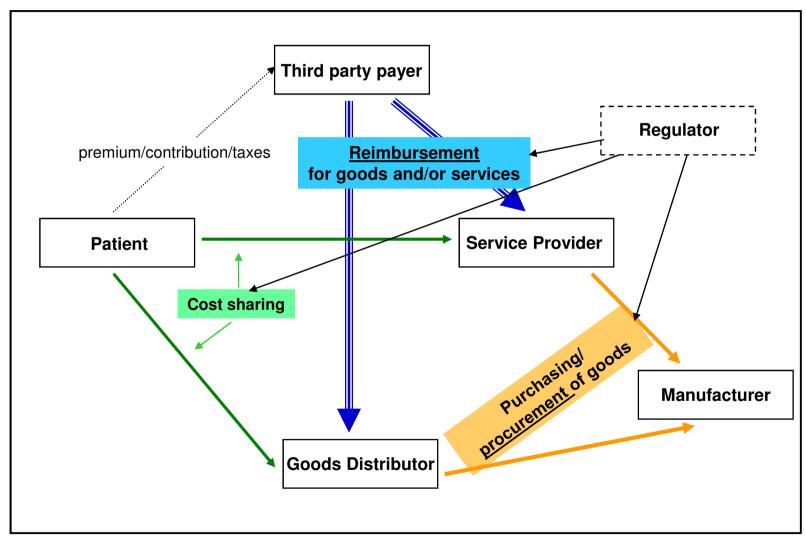








Relationships between patients, payers, providers, manufacturers and distributors of medical devices





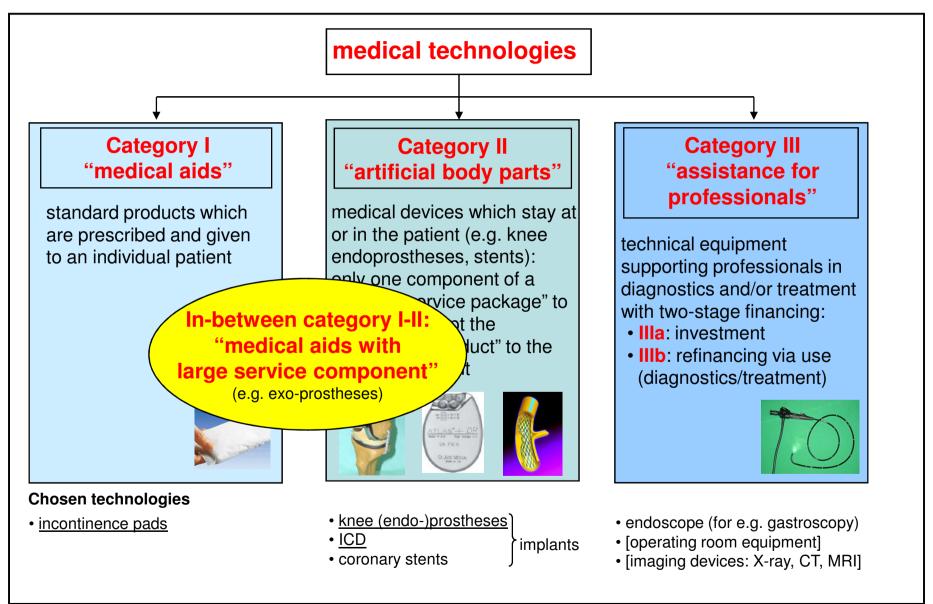


- First observation: complicated relationships, varying among medical technologies (and countries)
- Second observation: complicated/ confusing terminology – What is procurement? What is price? What is reference price? Does it refer to reimbursement or procurement?



Structure of medical device technologies



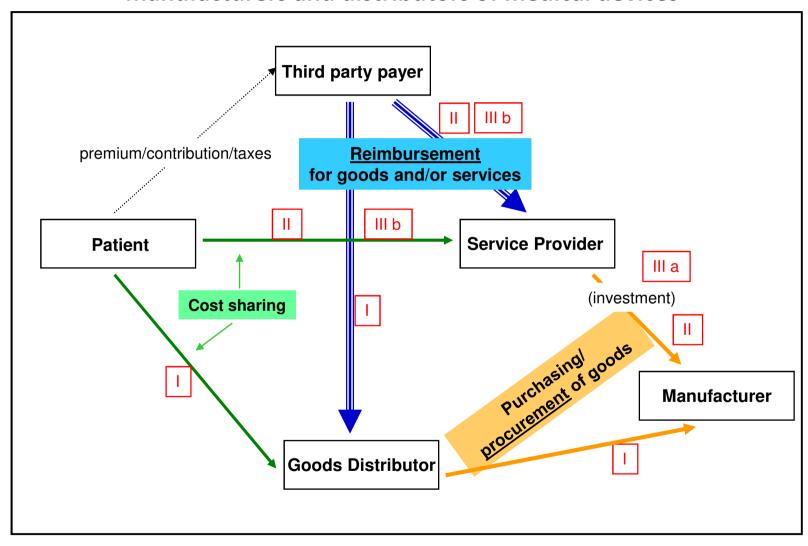


Note: underlined technologies are part of the first part of the project





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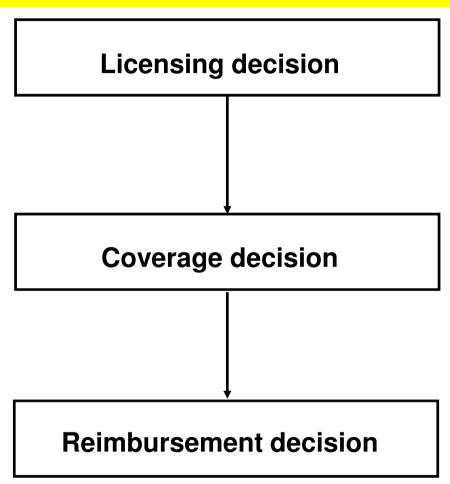


Note: the numbers I, II, IIIa and IIIb refer to the technology categories in previous figure





But the world of medical devices is more complex ...





Licensing decision in the EU

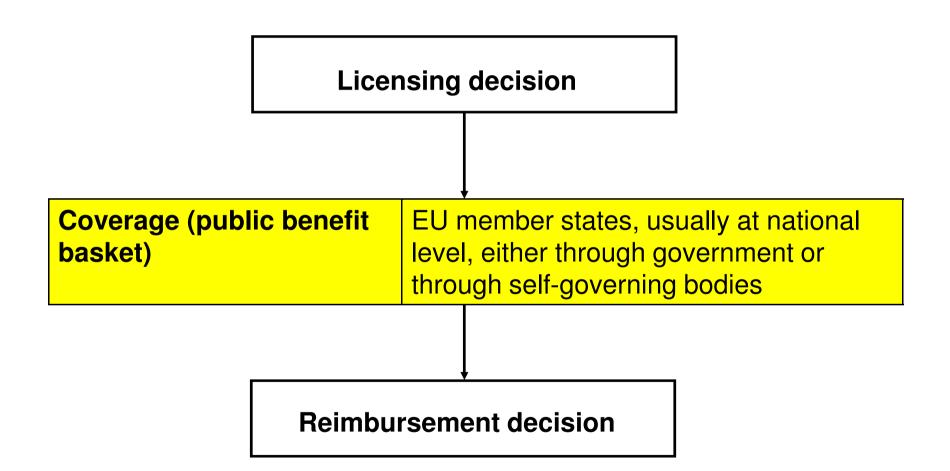


Licensing regulation	EU regulation (medical devices directives), transposed into national law			
Actual licensing decision on a certain medical device	Notified bodies in 27 member states (but decision is also valid in all other 26 countries) – decision depends on safety concerns, functionality, product quality			
Cove	Coverage decision			
	,			
Reimbur	Reimbursement decision			



Coverage decision in the EU









How is the benefit basket structured? What is the taxonomy? How explicit is it?

Figure 1. Spanish Health Basket

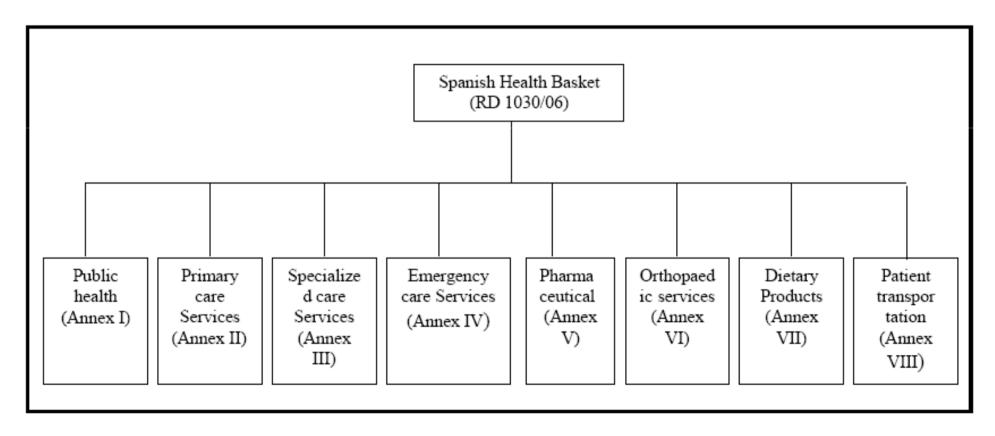






 Table 11: Key regulatory frameworks defining the health basket

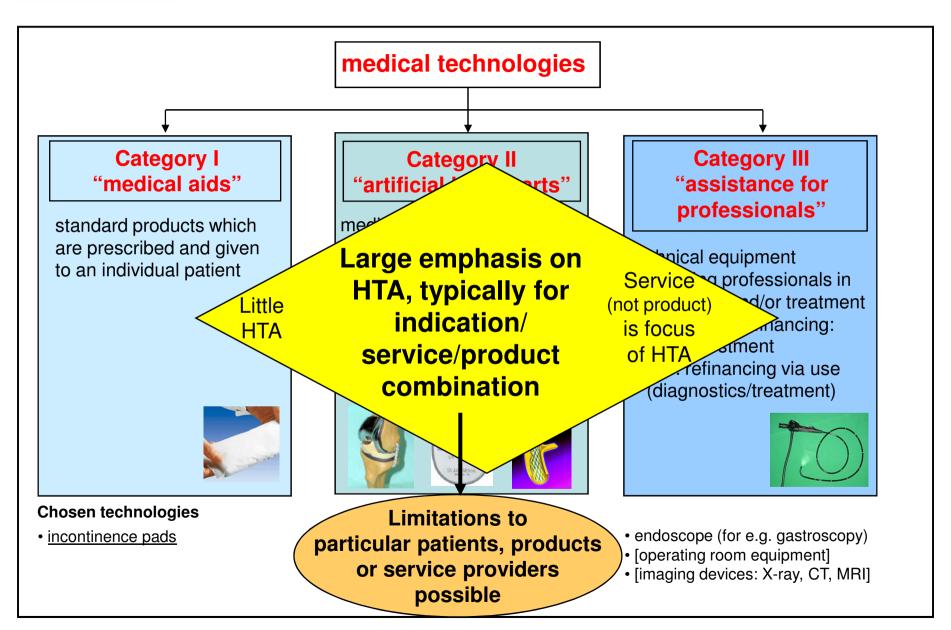
Type of Framework/Docu ment	Acts of Parliament	Statutory Instruments (SI)	Directives	National Service Frameworks	NICE guidance	Contracts	HRG Tariffs	Drug Tariff	Fee Schedules
Legally-binding	Y	Y	Υ	N	Y (only technology appraisals)	Y	N	N	N
Decision-makers	Parliament	Parliament	Secretary of State; SHAs; Monitor	DII; external reference groups	DH; Appraisal Committee; National Collaborating Centres; Advisory Committee; stakeholders	DH; professional bodies and associations	DH	Secretary of State for Health; PPD	DH; professional bodies and associations
Original purpose	Establishes duties and powers for broad categories of care	Clarify or amend primary legislation	Direct action of NHS bodies	Improve quality and decrease variation of services	Improve quality and decrease variation of services	Reimburse- ment	Reimburse- ment	Reimbursement	Reimburse- ment
Positive or negative definition of benefits	Р	P/N	P	P	P/N	P	P	Р	P
Degree of Explicitness*	1	1-3	2	2 or 3	2 or 3	1-3	2 or 3	3	3
Itemized: Goods, Procedures, Indications		Goods and procedures		Goods and procedures	Goods and procedures	Procedures	Procedures	Goods	Procedures
Updating	Irregular	Irregular	No	Unclear	Every 4 to 6 years	Infrequent	Still evolving	Monthly	Annually
Criteria for Defining Benefits	Political judgment; 'necessary to meet all reasonable requirements'	Need, costs, cost- effectiveness, budget, safety	Need, effectiveness, budget	Need and effectiveness	Costs, effectiveness, and cost- effectiveness	Need and budget	Costs and budget	Costs, cost- effectiveness, budget, safety, quality, and appropriateness	Need and budget

^{*1=}all necessary, 2=areas of care, 3=items.



Decisions on coverage of medical devices

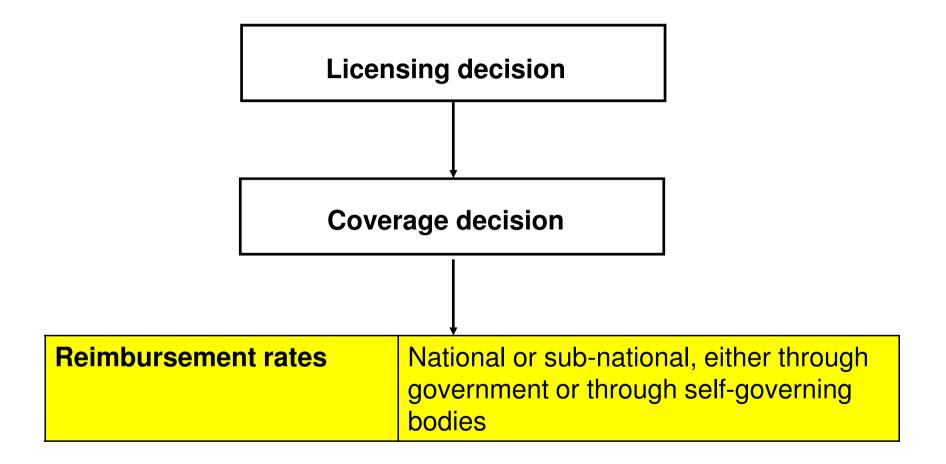






Reimbursement decision in the EU







health innovation Reimbursement of medical device technologies



medical technologies

Category I "medical aids"

standard products which are prescribed and given

Product constitutes
"benefit",
i.e. reimbursement
for product,
possibly limited by
reference price (RP)

RP necessitates
a proper differentiation
of products

Category II "artificial body parts"

medical devices which stay at

"Benefit" = service,
reimbursement
includes product and/
or is complemented
by additional
payment if expensive
(UK, F, partly I)
or innovative (D)

DRG/ additional payments necessitate proper differentiation

Category III "assistance for professionals"

technical equipment

"Benefits" =
different services
with reimbursement
usually unrelated
to price
of technology

- endoscope (for e.g. gastroscopy)
- [operating room equipment]
- [imaging devices: X-ray, CT, MRI]



Reimbursement of medical aids in Germany



- Sickness funds shall implement public tenders for standardized products
- Sickness funds shall conclude contracts for further products
- Sickness funds shall conclude individual contracts for products with high service intensity (e.g. exoprostheses)
- For certain categories of products, RPs exist. If contracts based on tenders are concluded for these categories, these RPs serve as maximum prices.





Technische Universität Berlin Relationships between patients, payers, providers, manufacturers and distributore Third party payer **Public** tenders premium/contribution/taxes Reimbursement for goods and/or services **RPs Service Provider Patient Cost sharing** Purchasingly goods Manufacturer **Goods Distributor**



Reference prices for medical aids in Germany



- There are reference prices (RPs) for 6 out of 33 categories of medical aids
- RPs serve as a reimbursement limit
- Products are grouped in homogeneous classes; for each group, reference prices are set (based on current market)



Reference prices for Incontinence Pads in Germany



Number of position	Term	Reference price [€]
15.25.01	absorptive incontinence pad	[each]
15.25.01.0	Anatomical formed incontinence pad, normal absorptive capacity, size 1	0.29
15.25.01.1	dito., size 2	0.35
15.25.01.2	dito., size 3	0.43
15.25.01.3	rectangular formed incontinence pad, size 1	0.19
15.25.01.4	rectangular formed incontinence pad, size 2	0.23
15.25.01.5	incontinence pad for urinary incontinence	0.21
15.25.03	absorptive incontinence pants	
15.25.03.0	incontinence pants, size 1	0.49
15.25.03.1	incontinence pants, size 2	0.51
15.25.03.2	incontinence pants, size 3	0.69

(Version: Bundesanzeiger No. 170, 11.09.2007)





Reference prices for Incontinence Pads in Spain

Table 25 Urinary incontinence pads in Spain – reimbursable products

TYPE OF PAD		ABSORPTION RATE (cc)	MAXIMUM PRICE PER UNIT (Pesetas)
DAY	Rectangular	600 – 900	65
for medium incontinence	Anatomic Shaped	600 – 900	78
NIGHT	Rectangular	900 – 1200	92
for medium nightly or heavy daily incontinence	Anatomic Shaped	900 – 1200	110
SUPER NIGHT	Rectangular	More than 1200	109
for heavy night incontinence	Anatomic Shaped	More than 1200	132

Source (INSALUD 1988)



Reference prices for medical aids in Germany

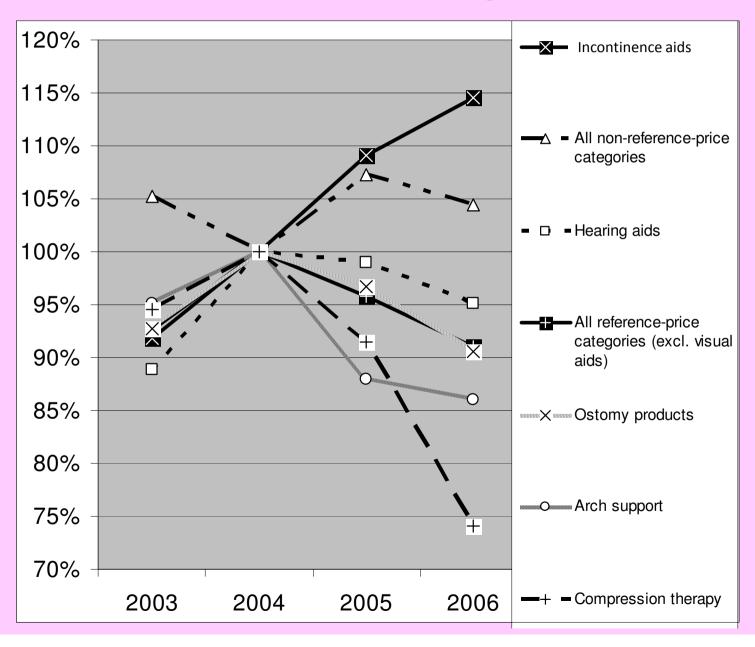


- There are reference prices (RPs) for 6 out ot 33 categories of medical aids
- RPs serve as a reimbursement limit
- Products are grouped in homogeneous classes; for each group, reference prices are set (based on current market)
- Manufacturers have a voice in this process
- Patients have to make co-payments
- Patients are free to choose any product with a price higher than the RP if they are willing to pay the difference between the actual selling price and the RP



Medical Aids: Expenditures from public sources under the German RP regime







Number of DRGs/HRGs for particular devices



	Germany	Italy	UK
ICDs	9	3	2
Knee replacement	13	2	2
Neg. pres- sure/ vacuum therapy	2	-	-



Innovative devices: knee endoprostheses and coronary stents in Germany



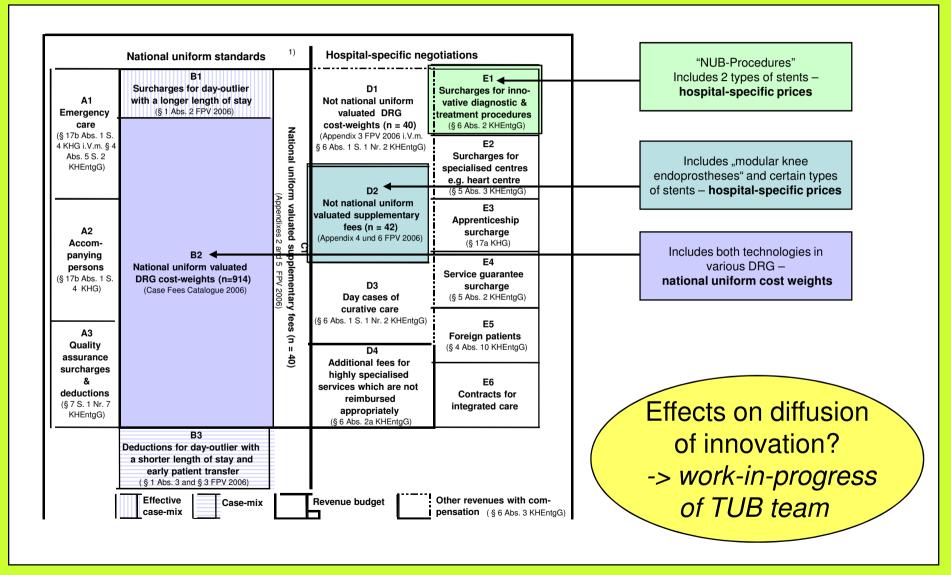
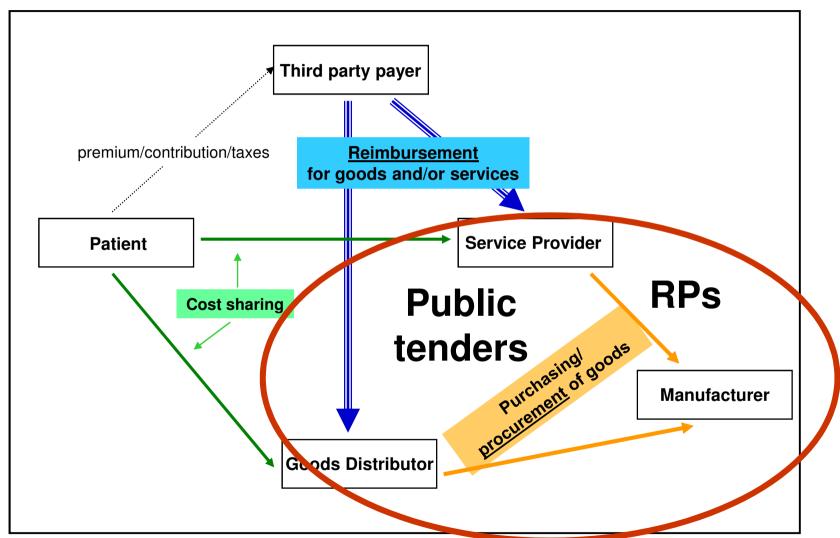


Figure: Reimbursement Components of Inpatient Care in Germany (Schreyögg J, Tiemann O, Busse R (2006) Cost accounting to determine prices: How well do prices reflect costs in the German DRG-system? Health Care Manage Sci 9:269-279. With own adaptations and extensions)





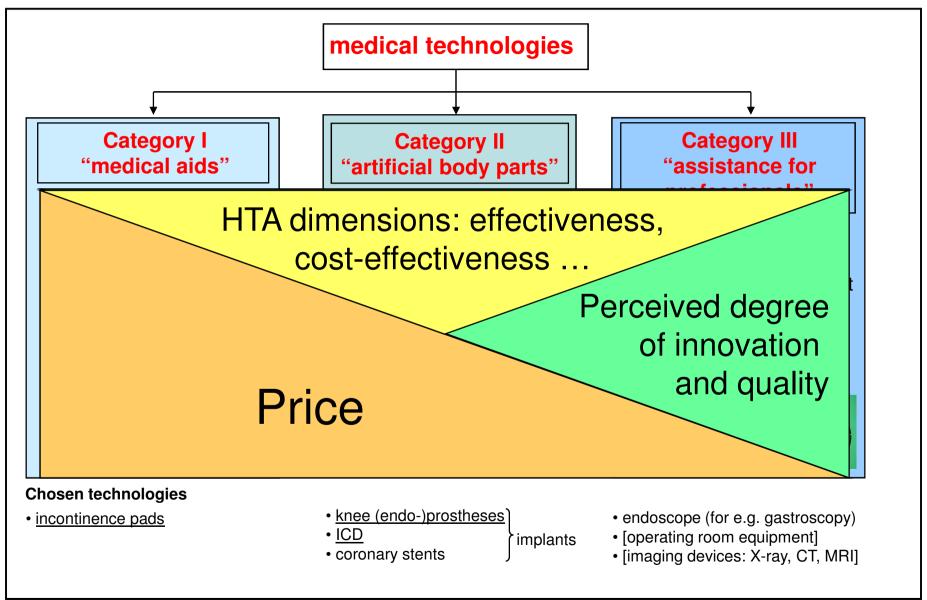
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Purchasing/ procurement criteria for medical device technologies





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Procurement by individual service providers: France

Figure 2: Procurement processes in France

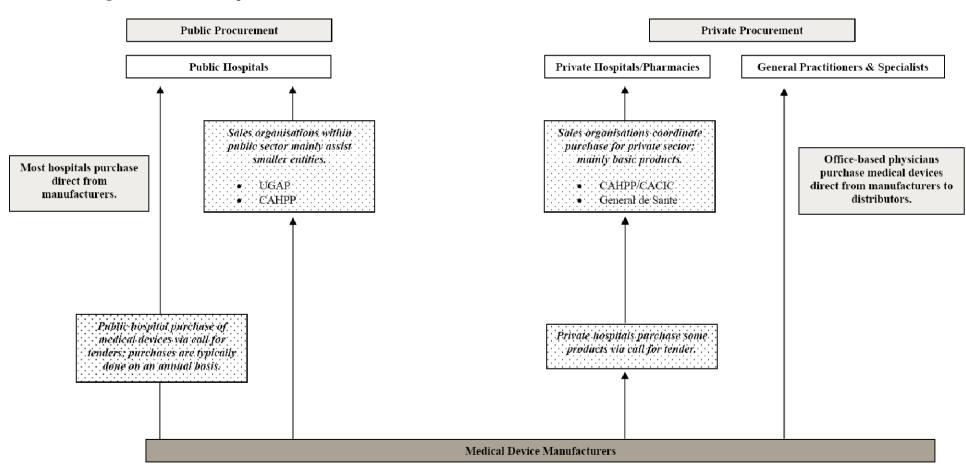
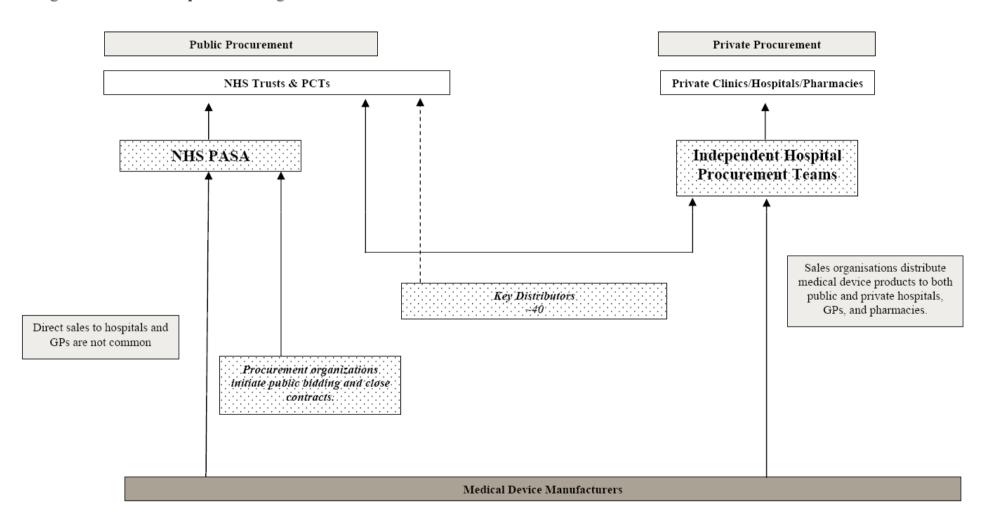




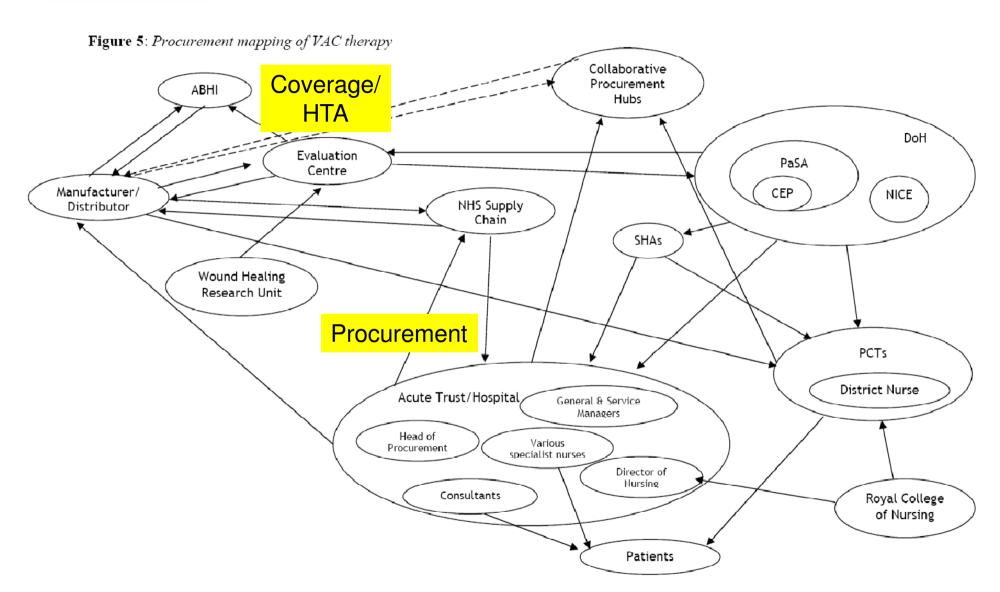


Figure 4: Procurement process in England













Purchasing/ procurement developments for medical device technologies

- Individual purchasing the rule (but with hospital groups gaining power): France, Germany
- From national to coordinated group purchasing: UK
- Mixture of individual and regional purchasing with national regulation (RPs!
 - but different type): Italy





In conclusion ...

- knowing about the limitations of this analysis
- we need to develop/ use common framework to understand what we are talking about when using the same terms
- collect data on effects on patient outcomes, diffusion of innovation, costs ...
- have a dia- or rather trialogue (academics/ industry/ politicians)