

### Controlling Costs for Prescription Medicines in German Statutory Health Care – Aut-idem regulation or Pharmaceutical Benefit Management

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# Pharmaceutical benefit management in the US

#### **PBM Functions**

#### **Administrative Functions**

- Plan/Benefit Design
- Pharmacy Network Management
- Claims Processing
- Record Keeping

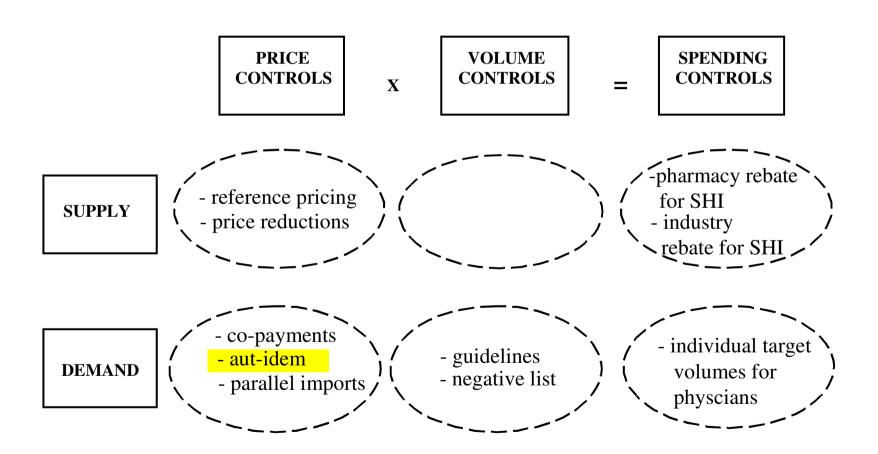
#### **Medication Control**

- Formulary Development & Management
- Drug Utilization Review (incl. Disease Mgt. & Mail Service Programs)
- Interchange Programs

## Elements of pharmaceutical benefit management in Germany

- aut-idem regulation
- possibility for sickness funds to introduce primary care pharmacies
- individual contracts between sickness funds and pharmaceutical companies

# Different regulations in the German pharmaceutical market



# Aut-idem regulation as part of a German pharmaceutical benefit scheme (2002-2003)

Pharmacists were supposed to substitute non-patented prescribed drugs,

- If physicians not indicated on the prescription that substitution is prohibited
- If their price is above the substitution line

For setting the substitution line

- Classes of replacable active ingredients and pharmaceutical forms were defined
- The average selling price of the three cheapest and the three most expensive drugs was calculated
- Price difference between the calculated average prices was divided into three parts. One part is added to the average price of the three cheapest products
- -> only savings of €45 Mio. in 2002 and €170 Mio. in 2003

### Aut-idem failed due to the following reasons

#### **Industry**:

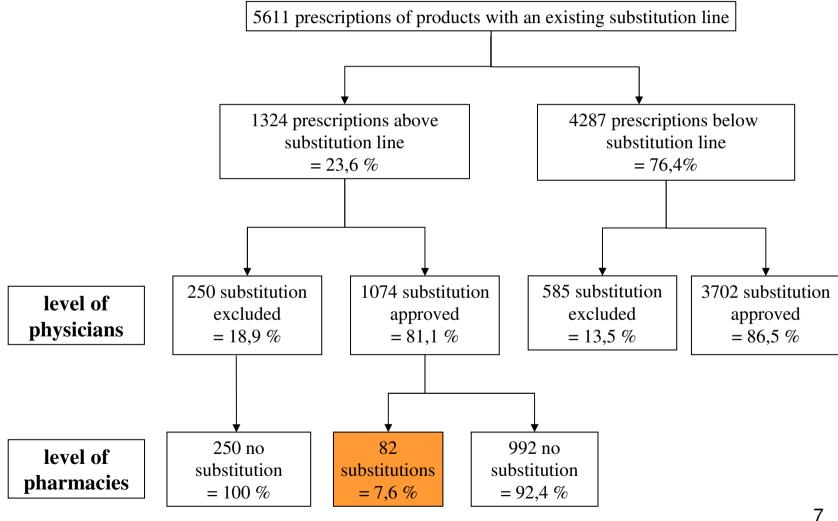
- price line has been continously minipulated by launching high price dummies
- prices for certain products have been decreased to be below the substitution line
- potency of drugs has been reduced to save costs
- package size has been changed

<u>Pharmacists:</u> no financial incentives to apply the autidem rule and no sanctions

<u>Physicians:</u> many prescriptions were excluded from substitution

Sickness Funds: high administrative costs

### Aut-idem: random test on substituted prescriptions in southern Germany



Source: Pharmafact 10/2002.

# Aut-idem rule has been modified with effect of July 2004

- price line of the lower third has been integrated into the reference price system
  - -> reference price of every group has been amended to the lower third
- pharmacists are <u>supposed</u> to substitute with one of the cheapest 3 products if only an active substance is prescribed
- pharmacists <u>can</u> substitute if a certain product is prescribed and not excluded from substitution
- -> still no incentive for pharmacists to substitute

### The primary care pharmacy as part of a German PBM

The Barmer-concept of primary care pharmacies:

- One of the largest sickness funds has contracts with 17 regional associations of pharmacists
- Insured enrol by registering with one participating pharmacy
- Pharmacies offer certain services as check-up services, home delivery services, rabate options (3-5%) on certain products e.g. dietary products
- Developing a database for prescription monitoring service
- Other PBM services as development of prescription profiles, prescription reports in case of intolerable side effects

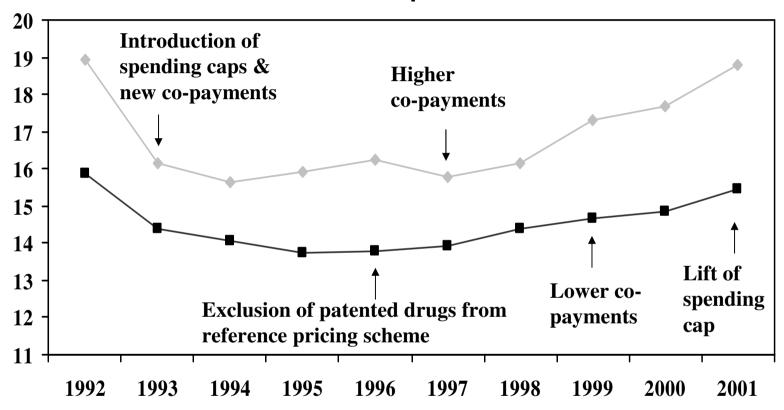
## Advantages of primary care pharmacies as part of a German PBM

- Allows the collection of individual prescription data
- can improve information flow between physicians and pharmacists
- Valuable point of contact to reduce the psychological barrier of seeking advice
- Provides the opportunity for pharmacists to strengthen customer relationship
- -> overall, 47% of all German pharmacies have already enrolled in the Barmer-concept

#### Conclusions

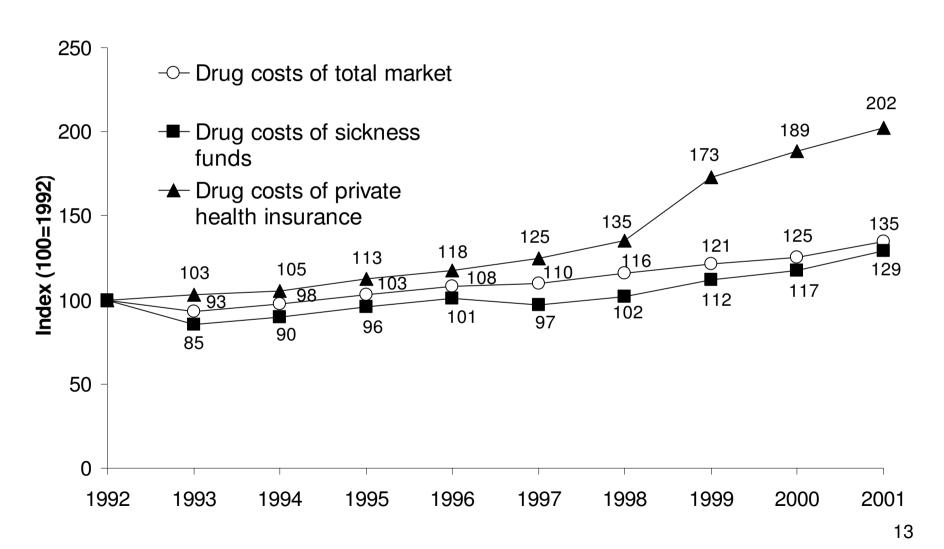
- Despite of its shortcomings aut-idem regulation remains an important element of structural reforms towards PBM
- There could be further development towards PBM on level of individual sickness funds (e.g. by selective contracting)
- Initiatives of individual sickness might be more accepted and successful than government prescribed cost containment measures
- Cost containment strategies taken over the last years have proven insufficient

## Pharmaceutical expenditure as % of health expenditure



- Public pharmaceutical exp. as a % of public health exp. (GKV)
- **Total pharmaceutical expenditure as % of health expenditure**

# Development of drug costs: statutory vs. private health insurance



#### Questions for discussion

 Was pharmaceutical regulation in Germany really not successful?

 Are pharmacists the right target group for substitution schemes?

 Can Germany learn from substitution schemes in other European countries?